

AGENDA ITEM NO: 4

Report To: Education & Communities Committee Date: 19 January 2016

Report By: Head of Safer & Inclusive Communities Report No: EDUCOM/03/16/DH

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Subject: Clune Park Regeneration Plan Progress

Report

1.0 PURPOSE

1.1 The purpose of this report is to provide Committee with an update on the proposed regeneration of the Clune Park area of Port Glasgow.

2.0 SUMMARY

- 2.1 The Regeneration Plan for the Clune Park Area was approved by the Safe, Sustainable Communities Committee in May 2011. The Housing Supply Division (HSD) is supportive of the approach taken by the Council but is unable to provide additional funding to the plan other than general housing investment to provide housing reprovisioning off site.
- 2.2 The Regeneration Plan features prominently in the approved Inverclyde Local Housing Strategy 2011-2016 (the LHS) and is the top priority in the approved Strategic Housing Investment Plan 2015-2020 (the SHIP).
- 2.3 The SHIP programme informs the Strategic Local Programme (SLP) for the Inverclyde Council area. The current SLP includes developments at Lower Mary Street and at Woodhall, Port Glasgow which are now both under development to provide reprovisioning of 46 and 16 housing units respectively. New homes at Lower Mary Street are due to be occupied later this month. Around 58 of the 430 flats in Clune Park are estimated to still be occupied following the removals to the new Lower Mary Street Development.
- 2.4 A structural survey has found that the concrete roofs are in a serious state of disrepair in all the properties in the estate. This Committee at its meetings in March and May 2014 agreed to make Demolition Orders on all the flats in the remaining 42 tenements. 3 tenements and a single property are already subject to Demolition Orders.
- 2.5 Currently 213 Appeals, against the Demolition Orders have been lodged with the Sheriff Court. A proof hearing which will consider 6 flats in 4 tenements has been scheduled for 25th January 2016, 5 days have been allotted for this hearing. The remaining Appeals have been sisted (suspended) meantime.

3.0 RECOMMENDATIONS

- 3.1 That the Committee:
 - a) Note current progress in respect of the Clune Park Area Regeneration Plan and agree that further progress updates are submitted to future meetings of this Committee.

John Arthur
Head of Safer & Inclusive Communities

4.0 BACKGROUND

4.1 The Clune Park Area Regeneration Plan brings together all of the people-related and property-related issues that must be addressed in order to regenerate the area. The plan has been refined and developed in the light of the results of the Private Sector House Condition Survey (PSHCS) carried out in 2011 and of the Personal Housing Plans PHP visits that have been completed to date. The revised plan was submitted to Scottish Government officials in November 2011, as requested, and a written response was finally received in July 2012. Political and financial commitments have been given by Inverclyde Council to the approved Regeneration Plan.

5.0 ACTION TO DATE

- 5.1 The Regeneration Plan proposes to rehouse existing residents off-site resulting in the separation of people and property. Discussions have been held between Inverclyde Council, HSD officials and Registered Social Landlords to determine which projects in the SHIP programme are to be undertaken. This has informed the SLP for the Inverclyde Council area. The clear priority given to the Clune Park area in the LHS and in the SHIP has helped secure the regeneration of the area through the allocation of Affordable Housing Supply Programme funding to the SLP. The SLP approved by Committee includes developments at Lower Mary Street and at Woodhall, Port Glasgow to provide reprovisioning of 46 and 16 housing units respectively to assist with rehousing the Clune Park residents. Work has commenced on both sites and these are now close to completion. New homes at Lower Mary Street are due to be occupied later this month.
- 5.2 Environmental Health staff completed a Tolerable Standard assessment in terms of the Housing (Scotland) Act 1987 of all 430 flats by June 2013 which resulted in 132 flats being found to be Below the Tolerable Standard (BTS) and which were subject to Closing or Demolition Orders.
- 5.3 The Council has been successful in defending appeals against Demolition Orders for 2 tenement blocks. A third appeal has been withdrawn by the appellant who has agreed to transfer ownership of their 4 flats in the tenement to the Council.
- 5.4 A Communications Strategy designed to ensure that the local populace and everyone with an interest in the Clune Park area are kept informed of developments is in place. A full explanation of the Strategy as set out in the Regeneration Plan has been given to private landlords who own and manage properties in the Clune Park area and they will be kept apprised of progress as the Plan is rolled out.
- 5.5 A number of owners have approached the Council to transfer ownership of their properties which are subject to Closing or Demolition Orders at nil value and remove their liability for the demolition costs. The Committee has agreed to grant delegated powers to the Corporate Director Education, Communities & OD to acquire properties that are BTS at nil value.
- 5.6 An external condition survey was completed in June 2013. This survey found structural cracking which was at a level not previously seen. A structural engineer was instructed to assess this structural problem. He reported that the cracking is caused by the deterioration of a fundamental element in the construction of the flat roofs of all blocks within this estate. The steel in the reinforced concrete roofs is corroding causing the roof structure to expand, which in turn is placing stresses on the wall heads causing structural cracking. This is a progressive fault which will ultimately result in structural failure.
- 5.7 Letters advising all the owners and residents of the information from the Engineer's report on the condition of their properties have been issued. Building Control has also been

advised.

- 5.8 Following the presentation of reports on the structural condition of 28 tenements to this Committee on 11 March 2014 and on the 17 other tenements to this Committee on 6 May 2014, it was agreed to make Demolition Orders on 42 tenements in the Clune Park Area. Three tenements and one single property are already the subject of Demolition Orders. The service of the said Demolition Orders was completed at the end of June 2014 with the assistance of Legal and Property Services.
- 5.9 The Council has agreed financial aid to residents who will lose their only home as a result of the service of the Demolition Orders. The Committee has also agreed discretionary assistance to help long term residents if they wish to move homes before the Demolition Order Appeals process has been completed.

6.0 FURTHER ACTION REQUIRED

- 6.1 274 Appeals against the Demolition Orders have been lodged with the Sheriff Court and the number of Appeals has now reduced to 213. The procedural hearing for the Appeals was first held on 24th September 2014. The Sheriff has continued the procedural hearing on a number of occasions to allow for further information from both the appellants and the Council to be lodged.
- 6.2 The Council and Appellants' Solicitors are agreed that 6 flats in 4 tenements will be the subject of a Proof hearing. The Proof hearing has now been set for 25th January 2016, with 5 days of court time being allotted. A pre-Proof hearing was held on 20th November to clarify positions for the proceedings in January 2016. The remaining 207 Appeals have been sisted (suspended) meantime. There will continue to be a substantial amount of effort preparing for the hearing.
- 6.3 Progress on complete demolition of the area can only begin when the Appeals process has run its course and after the expiry of the evacuation period to allow residents to vacate their flat. Officers will be monitoring progress of appeals to ensure that demolition contracts are tendered and progressed as quickly as is practical. Officers are pursuing the possibility of demolishing some of the tenements currently subject to active Demolition Orders and a pre demolition survey has recently been completed and preparations for tenders to demolish 2 buildings are underway.
- 6.4 In recent months the number of Community Warden patrols has again increased to promote community safety in the area as concerns are raised due to the number of vacant flats. This area is also well supported by monitored public space CCTV cameras.

Based on the number of active housing benefit claims (November 2015) and Owner/Occupiers the estimated total number of occupied flats in the Clune Park Area is 95. This number is expected to fall to 58 occupied flats after the Owner/Occupiers and many of the long term tenants take up their new homes in the Lower Mary Street Development. This translates to only 13.5% of the 430 flats estimated to be occupied.

7.0 IMPLICATIONS

7.1 Strategic

The progression of the regeneration of Clune Park, through the Strategic Housing Investment Plan 2015-2020 and the SLP, will make a valuable contribution to several strategic aims and objectives as set out in the:

- Inverclyde Alliance Single Outcome Agreement;
- Community Plan; and

Inverclyde Local Housing Strategy 2011-2016.

7.2 Financial

The Council's current financial commitment to the Clune Park Area Regeneration Plan is as follows:

Financial Implications - One off Costs

Cost	Budget	Budget	Proposed	Virement	Other
Centre	Heading	Year	Spend	From	Comments
Clune	Clune Park	2015/16	£1,835,000		EMR
Park	Regeneration				
Regen.					
Scheme of	Regeneration	2015/16	£261,000		estimate
Assistance	enabling				
Council	Affordable	2015/16	£90,000		estimate
Tax	Housing – 2 nd				
	homes income				
TOTAL			£2,186,000	estimate	

Note: in addition to the above the Council has also approved £1millon prudential borrowing for this project.

Financial Implications - Annually Recurring Costs/ (Savings)

Cost	Budget	With Effect	Annual Net	Virement	Other
Centre	Heading	from	Impact	From (if applicable)	Comments
N/A					

7.3 Human Resources

Currently being met within existing and temporary staffing.

7.4 Legal

Legal and Property Services are continuing to provide advice and guidance on the roll out of the Regeneration Plan to ensure that all possible remedies are pursued and that actions are taken in compliance with appropriate legislation. The Regeneration Plan is based upon existing legislation however the Service is reviewing any changes in legislation.

7.5 Equalities

When delivering services to our customers, full cognisance is taken of equality and diversity processes and procedures.

7.6 Repopulation

This plan is intended to help remove an area of housing blight in Inverclyde and therefore improve the overall area.

8.0 CONSULTATIONS

8.1 Officers from Legal, Property and Finance Services are regularly consulted on this regeneration plan.

9.0 LIST OF BACKGROUND PAPERS

- 9.1
 Robert Street Area Housing Options Study: June 2006
 - Robert Street Area Housing Options Study, Environment & Regeneration Committee, January 2007. ECP/HOU/BB07MSB/010
 - Robert Street Area Regeneration Strategy Steering Group Update, SSCC, June 2007. ECP/HOU07WR/032
 - Robert Street Area Regeneration Strategy Steering Group Update, SSCC 25 October 2007. ECP/HOU/WR07/046
 - Clune Park Regeneration: Progress Report SSCC, March 2011. ECP/Plan/WR10/008
 - Clune Park Proposed Regeneration Plan Special SSCC May 2011. SCS/64/11/AH/DH
 - Clune Park Regeneration: Progress Report SSCC, August 2011. SCS/65/11/AH/DH
 - Clune Park Regeneration: Progress Report SSCC, January 2012. SCS/85/12/AH/DH
 - Clune Park Regeneration: Progress Report SSCC, March 2012. SCS/94/12/AH/DH
 - Clune Park Regeneration: Progress Report E&CC, June 2012. EDUCOM/01/12/AH/DH
 - Affordable Housing Investment Strategic Local Plan E&CC, September 2012.
 EDUCOM/16/12/AH/DH
 - Clune Park Regeneration: Progress Report E&CC, September 2012. EDUCOM/18/12/AH/DH
 - Clune Park Regeneration: Progress Report E&CC, October 2012. EDUCOM/38/12/AH/DH
 - Clune Park Regeneration: Progress Report E&CC, January 2013. EDUCOM/01/13/DH
 - Clune Park Regeneration: Progress Report E&CC, March 2013. EDUCOM/32/13/DH
 - Clune Park Regeneration: Progress Report E&CC, May 2013. EDUCOM/47/13/DH
 - Clune Park Regeneration: Progress Report E&CC, September 2013. EDUCOM/61/13/DH
 - Clune Park Regeneration: Review Report E&CC, November 2013. EDUCOM/78/13/DH
 - Clune Park Regeneration: Progress Report E&CC, January 2014. EDUCOM/10/14/DH
 - Clune Park Regeneration Plan Update Structural Conditions Report E&CC, March 2014. EDUCOM/22/14/DH
 - Clune Park Regeneration: Progress Report E&CC, March 2014. EDUCOM/31/14/DH
 - Clune Park Regeneration Plan Update Structural Conditions Update Report E&CC, May 2014. EDUCOM/35/14/DH

- Clune Park Regeneration: Progress Report E&CC, May 2014. EDUCOM/34/14/DH
- Clune Park Regeneration: Progress Report E&CC, September 2014. EDUCOM/56/14/DH
- Clune Park Regeneration: Progress Report E&CC, November 2014. EDUCOM/74/14/DH
- Clune Park Regeneration: Progress Report E&CC, January 2015. EDUCOM/01/15/DH
- Clune Park Regeneration: Progress Report E&CC, March 2015. EDUCOM/22/15/DH
- Clune Park Regeneration: Progress Report E&CC, May 2015. EDUCOM/38/15/DH
- Clune Park Regeneration: Progress Report E&CC, September 2015. EDUCOM/61/15/DH
- Clune Park Regeneration: Progress Report E&CC, November 2015. EDUCOM/79/15/DH